

11 January 1973


MEMORANDUM FOR: Mr. William E. Colby
Executive Director-Comptroller

SUBJECT : USAID Public Safety Program

1. I never could read AID cables and the one attached (SAIGON 0346) strikes me as being even more opaque than is normal with such communications. The message that comes through to me loud and clear, however, is that AID is running, not walking, to the exit in the public safety field.

2. No matter how pure our disinterested patriotism may be, we should certainly not get the Agency involved in routine police support (ordinary crime, traffic control, etc., etc.) that the Public Safety Division of USAID was supposed to handle. Nonetheless, the U.S. Government will be ill served if this function -- including its necessary logistical support -- is dropped or even too severely curtailed. *Amen*

3. I am not quite sure how best to proceed in this sphere, particularly since I want at all costs to avoid any hint that the Agency is volunteering to pick up any of the stray pieces. You have much more experience than I in dealing with AID and I would therefore greatly appreciate your counsel.


George A. Carver, Jr.
Special Assistant for Vietnamese Affairs

Attachment

cc: C/FE

State Dept. review completed

SECRET

*Maybe
cable
to Saigon
asking
about future
"ops advice" or
liaison -*

*WFC
1/10/73*

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AIDAC

SUBJ: PUBLIC SAFETY SECTOR REALIGNMENT

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1. UNDER TERMS OF PROJECTED CEASEFIRE AGREEMENT, U.S. POLICE ADVISORY ASSISTANCE TO THE GVN WILL BE WITHDRAWN; COMMODITIES SUPPORT WILL CONTINUE. IT IS ESSENTIAL THAT A U.S. TECHNICAL/ADMINISTRATIVE STAFF BE RETAINED WITHIN USAID TO CARRY OUT RESIDUAL, CURRENT AND FOLLOW-ON LOGISTICAL SUPPORT OF POLICE PROGRAMS.

2. TELECOMMUNICATIONS: THE TELECOMMUNICATIONS PROJECT WITH THE GVN COMBINED TELECOMMUNICATIONS DIRECTORATE WITHIN THE MINISTRY OF INTERIOR PRESENTLY BEING ADMINISTERED BY CORDS/PUBLIC SAFETY, WILL BE CONTINUED. ITS TECHNICAL SPECIALIZED NATURE LOGICALLY POSITIONS THIS ACTIVITY IN USAID ENGINEERING. THE CIVIL TELECOMMUNICATIONS INVOLVED ARE THE PRINCIPAL ADMINISTRATIVE/SECURITY COMMUNICATIONS MEANS FOR THE GVN MINISTRIES AND ALL LEVELS OF CIVIL GOVERNMENT. THEY HAVE NO SUBSTITUTE AND WILL BE CRITICAL IN BOTH A CEASEFIRE AND FUTURE TELECOMMUNICATIONS DEVELOPMENT. IT IS PROPOSED TO TRANSFER TEN OF THE PRESENT AUTHORIZED 12 TELECON SPACES TO USAID. (TRANSFER OF TELECON ACTIVITY WILL NECESSARILY INCLUDE SEVEN EXISTING CONTRACT AND 20 TCN POSITIONS FUNDED THROUGH FY 73.)

3. PROGRAMS: COMMODITIES AND OTHER SUPPORT FUNDING FOR THE PUBLIC

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~~SAFETY SECTOR ARE NOT SOLELY AID DOLLAR FUNDED AND REQUIRE SPECIAL-~~

IZED PROGRAM MONITORING TO SUSTAIN EFFECTIVENESS AND CONTINUITY. ONE PUBLIC SAFETY PROGRAMMER WILL BE TRANSFERRED FOR THIS FUNCTION.

4. LOGISTICS: THE COMMODITIES PIPELINE FOR FY 73 AND PRIOR YEARS IS APPROXIMATELY \$16 MILLION; \$8.7 MILLION HAS BEEN PROJECTED FOR FY 74. THE PUBLIC SAFETY LOGISTICS STAFFING PATTERN NOW HAS 17 POSITIONS INCLUDING FIVE REGIONAL ADVISORS. BY INCORPORATING PUBLIC SAFETY PERSONNEL WITH THE USAID LOGISTICS ORGANIZATION AND ELIMINATING

OPERATIONAL ADVICE, TO THE NATIONAL POLICE, NINE PUBLIC SAFETY LOGISTICS PERSONNEL CAN EFFECTIVELY COPE WITH POLICE LOGISTICS SUPPORT FOR THE BALANCE OF FY 73. AS EFFECTIVENESS IS GAINED WITH THE NEW AMALGAMATED LOGISTICS EFFORT, IT IS ANTICIPATED THAT THE ADDITIVE PUBLIC SAFETY POSITIONS MAY BE REDUCED FURTHER, POSSIBLY TO FOUR, IF ACCRUED EXPERIENCE IN THE NEXT FEW MONTHS SO INDICATES.

5. DATA MANAGEMENT: IS PROPOSED TO UTILIZE TWO MANAGEMENT INFORMATION SPECIALISTS FROM THE PUBLIC SAFETY STAFF TO INCORPORATE DEVELOPMENT OF JUSTICE-RELATED SYSTEMS WITH OTHER GVN AUTOMATIC INFORMATION SYSTEMS NOW BEING DEVELOPED WITH USAID/CORDS ASSISTANCE THROUGH THE OFFICE OF THE PRIME MINISTER. EXISTING POLICE MANAGEMENT INFORMATION SYSTEMS ARE ALREADY PLANNED FOR INCORPORATION WITH OTHER USAID DEVELOPED SYSTEMS IN MARCH OF 1973. THE CONSOLIDATION IS NEEDED TO IMPROVE THE TOTAL MANAGEMENT SYSTEM EFFORT AND ACCOMMODATE TO THE MANY U.S./GVN INTER-MINISTERIAL RELATIONSHIPS INVOLVED.

6. NARCOTICS-SUPPRESSION: IT IS PLANNED TO UTILIZE THREE PUBLIC SAFETY NARCOTICS POSITIONS (IN CURRENT PROP PROPOSAL) IN USAID. THE USAID NARCOTICS SUPPRESSION EFFORT IS DESIGNED AS A BROADLY BASED EFFORT WORKING PRINCIPALLY THROUGH THE OFFICE OF THE PRIME MINISTER, BUT NECESSARILY DEMANDING UTILIZATION AND ORCHESTRATION OF EFFORTS IN SEVERAL MINISTRIES. THE NATURE OF PROGRAMS WILL INVOLVE PUBLIC HEALTH, PUBLIC EDUCATION AND OTHER GVN AGENCIES AS WELL AS LAW ENFORCEMENT EFFORTS. IF INITIAL PROGRESS IS ACCEPTABLE, THE THREE POSITIONS WILL BE REDUCED TO TWO AT THE END OF FY 73.

7. PERSONNEL TOTALS IN TERMS OF AUTHORIZED PUBLIC SAFETY STAFFING,

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PROPOSED TO TRANSFER IN FY 73, AND FY 73 END TOTAL ARE AS FOLLOWS:

LOGISTICS PUBLIC SAFETY AUTHORIZED STAFFING FY 73 17 INCLUDES 5 REGION ADVISORS) PUBLIC SAFETY PROPOSED FOR IMMEDIATE USAID TRANSFER 9. END FY 73 LEVEL OF PUBLIC SAFETY TRANSFEREES 4
PROGRAMS PUBLIC SAFETY AUTHORIZED STAFFING FY 73 3 . PUBLIC SAFETY PROPOSED FOR IMMEDIATE USAID 1. END FY 73 LEVEL OF PUBLIC SAFETY, TRANSFEREES 1

TELECON PUBLIC SAFETY AUTHORIZED STAFFING FY 73 12. PUBLIC SAFETY PROPOSED FOR IMMEDIATE USAID TRANSFER 10. END FY 73 LEVEL OF PUBLIC SAFETY TRANSFEREES 10.

NAORCOTICS PUBLIC SAFETY AUTHORIZED STAFFING FY 73 3 (PROP PROPOSAL) PUBLIC SAFETY PROPOSED FOR IMMEDIATE USAID TRANSFER 3 END FY 73 LEVEL OF PUBLIC SAFETY TRANSFEREES 2

MANAGEMENT INFORMATION PUBLIC SAFETY AUTHORIZED STAFFING FY 73 7(#). PUBLIC SAFETY PROPOSED FOR IMMEDIATE USAID TRANSFER 2. END FY 73 LEVEL OF PUBLIC SAFETY TRANSFEREES 2.

TOTALS. 42 FOR PUBLIC SAFETY AUTHORIZED STAFFING FY 73 AND 25 PUBLIC SAFETY PROPOSED FOR IMMEDIATE USAID TRANSFER. AND 19 END FY 73 LEVEL OF PUBLIC SAFETY TRANSFEREES

(#) INCLUDES FIVE FULLTIME MILITARY.

1. THIS PROPOSAL IS NOT CONSIDERED INHIBITED BY CEASEFIRE LIMITATIONS AND MEETS URGENT GVN NEEDS FOR CONTINUING ASSISTANCE IN ITS FUTURE DEVELOPMENT.

9. ALL POSITIONS CONSIDERED FOR TRANSFER ARE FUNDED THROUGH FY 73 AND WILL BE STAFFED WITH AVAILABLE IN-COUNTRY PERSONNEL. TRANSFER WILL BE EFFECTED AS APPROPRIATE.

10. ADVISE. BUNKER

BT

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